

Item No. 5.	Classification: Open	Date: 11 September 2017	Meeting Name: Health and Wellbeing Board
Report title:		Integration and Better Care Fund (BCF) plan 2017/19 – draft for submission	
Ward(s) or groups affected:		All	
From:		Caroline Gilmartin, Director of Integrated Commissioning, NHS Southwark CCG Genette Laws, Director of Commissioning, Southwark Council	

RECOMMENDATIONS

1. That the Health and Wellbeing Board approve the Southwark Better Care Fund Plan for 2017-2019.
2. That the Health and Wellbeing Board note the governance arrangements in the Clinical Commissioning Group and the Council for approval of the Better Care Fund Plan for 2017-2019, detailed in paragraph 7 - 9.
3. That the Health and Wellbeing Board note the approval process for the Better Care Fund Plan in paragraph 29 of the report.
4. That the Health and Wellbeing Board note the process and milestones for finalising detailed plans for the allocation of Improved Better Care Fund (iBCF) grant growth in 2018/19 in paragraph 17 – 18.

BACKGROUND INFORMATION

5. The purpose of this report is to present the BCF plan to the Board for approval.
6. The Board received a report at its meeting on 10 July 2017 on the background to the (BCF) and the latest position regarding the development of the 2017/19 plan given the substantial delay in the issuing of national planning conditions. The planning requirements and associated finance templates and other details were issued on 13 July 2017 with a requirement to submit a BCF plan to the national assurance process by 11th September.

Governance Arrangements

7. It is an important requirement of the BCF that it is endorsed by the Health and Wellbeing Board, as well as being agreed individually by the Council and the CCG. Due to the delays in issuing the guidance a special meeting of the Board has been convened to agree the plan.
8. The CCG's Integrated Governance and Performance Committee agreed the BCF plan at its meeting on 24 August 2017.

9. The Strategic Director of Children and Adults has delegated authority to agree the BCF Plan for 2017-19 on behalf of the Council. And is subject to a separate Chief Officer report. This decision will be taken on the 11th September 2017.

KEY ISSUES FOR CONSIDERATION

10. The CCG and the Council have had pooled budget arrangements in place through the Better Care Fund since 2014. The Better Care Fund (BCF) and associated plans are determined through Joint NHSE and Department of Communities and Local Government guidance. Southwark have had assured plans in place since 2014. Changes to the requirements for BCF have been made this year and an additional fund has been included, the Improved Better Care Fund (IBCF). This has added £9.1m into the fund in 2017/18 and £12.6m in 2018/19 to ensure stability for social care. This part of the fund is payable directly to the local authority under specific conditions which are set out in paragraph 13 below.

The Integration and Better Care Fund Plan

11. Attached are a draft BCF and IBCF plan and planning template, to be submitted for assurance to NHSE on 11th September. The report is to be signed off by the CCG Chief Operating Officer, the Strategic Director of Children and Adults and the Chair of the Health and Well Being Board. The attached sets out the integrated plans for the use of the Better Care Fund for the next two years and the Council's proposals for the use of the IBCF for the next two years which have been agreed with the CCG.
12. Under the BCF planning framework for 2017/19 the number of national conditions which local areas will need to meet has been reduced from eight to four as follows:
 - a. That a BCF Plan, including at least the minimum contribution to the pooled fund specified in the BCF allocations, must be signed off by the HWB, and by the constituent LAs and CCGs;
 - b. A demonstration of how the area will maintain in real terms the level of spending on social care services from the CCG minimum contribution to the fund in line with inflation;
 - c. That a specific proportion of the area's allocation is invested in NHS-commissioned out-of-hospital services, or retained pending release as part of a local risk sharing agreement; and
 - d. All areas to implement the High Impact Change Model for Managing Transfer of Care to support system-wide improvements in transfers of care.
13. The guidance states that local partners will need to develop a joint spending plan that meets the national conditions. In developing BCF plans for 2017-19, local partners will be required to develop, and agree, through the relevant HWB(s):
 - i. A short, jointly agreed narrative plan including details of how they are addressing the national conditions; and how their BCF plans will contribute to the local plan for integrating health and social care; and
 - ii. A completed planning template, demonstrating:
 - iii. Confirmed funding contributions from each partner organisation including arrangements in relation to funding within the BCF for specific purposes;

- iv. A scheme-level spending plan demonstrating how the fund will be spent; and
- v. Quarterly plan figures for the national metrics.

Improved Better Care Fund Grant (iBCF)

14. The grant paid to the local authority (iBCF) under this determination may be used only for the purposes of meeting adult social care needs; reducing pressures on the NHS, including supporting more people to be discharged from hospital when they are ready; and ensuring that the local social care provider market is supported.
15. A recipient local authority must:
 - a) pool the grant funding into the local Better Care Fund, unless an area has written Ministerial exemption;
 - b) work with the relevant Clinical Commissioning Group and providers to meet national condition four (Managing Transfers of Care) in the Integration and Better Care Fund Policy Framework and Planning Requirements 2017-19; and
 - c) provide quarterly reports as required by the Secretary of State.
16. The Government has made clear that part of this funding is intended to enable local authorities to quickly provide stability and extra capacity in local care systems. Local authorities are therefore able to spend the grant, including to commission care, subject to the conditions set out in the grant determination, as soon as plans for spending the grant have been locally agreed with Clinical Commissioning Groups involved in agreeing the Better Care Fund plan.
17. The attached plan meets the current requirements as set out above. The £9.1m iBCF in 2017/18 is being applied to home care and nursing care. In 2018/19 there is an additional £3.5m iBCF grant allocation which will also be applied to home care and nursing care. Further details on this plan will be presented by the council following internal discussions on the 2018/19 adult social care budget. The plan will be discussed with the CCG on the 20th September and signed off through the Integrated Governance and Performance Committee on 28th September.
18. The government have announced a national review of iBCF allocations in the context of performance on delayed transfers that could impact on funding levels and grant conditions in 2018/19. If this impacts on Southwark's plans these will need to be revisited.

Total BCF Pooled Budget

19. The following are the allocations for the BCF and iBCF for the next two years

	2017/18 Gross Contribution	2018/19 Gross Contribution
Total CCG Contribution ¹	£21,049,603	£21,449,545
Council iBCF contribution ²	£9,129,473	£12,584,184
Council non-iBCF contribution ³	£1,263,268	£1,377,165
Total BCF pooled budget	£31,442,343	£35,410,895

(1) The CCG contribution is set at the minimum level required under BCF rules

- (2) The Improved Better Care Fund is set at the level in the grant determination provided to the council by the DCLG.
 - (3) The Council non-IBCF contribution is set at the minimum level which is the Disabled Facilities Grant as determined by DCLG. This is ring-fenced for the provision of disabled facilities grants for householders.
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20. The attached plan sets out our intentions for this year and next year. As advised to the Board in July, as the guidance was late it has been agreed to roll forward last year's scheme allocation of the BCF into this year for 17/18. We will monitor, review and evaluate all of our schemes this year against the High Impact Change model to ensure that our programme is focused on the key conditions of the BCF and the national focus of reducing Delayed Transfers of Care.
 21. The schemes within the plan are regularly evaluated to ensure they are meeting the key requirements and have in main enabled the council and the CCG to meet the key metric targets. Further work will be undertaken in year to ensure that the schemes enable the council and the CCG to meet the required targets and is evaluated further against the High Impact Changes.

Consultation and engagement

22. The plan has been developed over a number of months in partnership between the Council and the CCG. The plan has been further developed to take account of revised guidance in July 2017.
23. The BCF plan has been informed by stakeholder engagement over a number of years. The Adults Commissioning Development Group held a workshop in January which included key partners including Healthwatch which has informed planning for this year. Further engagement will take place during the review of the plan to inform any changes for next year.
24. The High Impact Change Plan for transfer of care contained within the BCF has been discussed and agreed at the A&E Delivery Board including local NHS trusts.

Policy implications

25. The document "2017 - 2019 Integration and Better Care Fund Policy Framework" published by the Department of Health and Department of Communities and Local Government on 31st March 2017 sets out the purpose of the BCF in terms of driving forward the national integration agenda which aims to achieve further integration between health and social care by 2020. The BCF plan reflects local policy on integration as set out in the Sthwark Five Year Forward View and is consistent with the national framework.

Community impact statement

26. The BCF plan to be submitted protects current services funded through the core BCF which provide essential support for people with health and social care needs. This has benefit to all people with protected characteristics, in particular services provided for older people, and people with disabilities and mental health problems. The iBCF funding is also to be used to protect current levels of home care and nursing care funded through the council general fund but for which current budgets are insufficient to meet current activity levels.

27. Other beneficiaries of this investment are the homecare workforce who will be paid the LLW by April 2018. This workforce is mainly made up of women and those from the black and minority ethnic communities.
28. Any material changes to these services arising from the 2017/18 review will be subject to an impact assessment.

Summary of next steps

29. Subject to agreement, the BCF plan will be submitted to the national assurance process on 11th September. It is anticipated that approval to the plan, including any changes required to obtain approval, will be communicated during September and October. After approval the BCF pooled budget agreement will be reflected in a Section 75 agreement to be signed by both parties.
30. Planning for 2018/19 changes is underway and will continue during this period.

Financial implications

31. The financial implications of the BCF for the council and CCG have been considered through the internal governance processes of each organisation during the development and agreement of the plan.
32. Schemes currently funded through the BCF have had their 2016/17 funding rolled forward in 2017/18. Potential changes to 2018/19 arrangement may have budgetary implications which will be considered through the 2018/19 budget process of both the council and CCG.

SUPPLEMENTARY ADVICE FROM OFFICERS

Director of Law and Democracy (Southwark Council)

33. This is a joint report from the Council and Southwark Clinical Commissioning Group, seeking approval of the Integration and Better Care Plan for 2017-2019.
34. Paragraphs 7-9 notes the governance arrangements for approval of the plan within the Council and the CCG, the Strategic Director of Children and Adults Services has delegated authority to agree the plan on behalf of the Council.
35. The plan has been subject to consultation as detailed in paragraph 23 and complies with the guidance issued by the government in July 2017.
36. Under the provisions of the Health and Social care Act 2012 and Part 3L of the Constitution the plan must be approved by the Health and Wellbeing Board.

Strategic Director of Finance and Governance (Southwark Council)

37. This report approves the Integration and Better Care Fund Plan for 2017-19 which sets out the planned funding structure and programme of spend for those years.
38. This report also confirms that all iBCF monies totalling £21.7m for 17-18 and 18-19 will be spent in accordance with the agreed plan on Adult Social Care home care and nursing. This agreement will be incorporated within council monitoring for 17-18 and will form part of the policy and resources strategy to agree the

council budget for 2018/19. It is noted that the proposed use of the £3.5m growth element of the 2018-19 settlement is still subject to formal approval by the CCG's Integrated Governance & Performance Committee on 28th September. The risk of penalties imposed by the DH for failing to achieve Delayed Transfer of Care (DTC) targets is also noted. Any such penalty would reduce resources available to the council for general fund services and would directly impact services being delivered in adult social care.

REASONS FOR URGENCY

39. The deadline for submission of the plan to NHS England is 11 September 2017. The Health and Wellbeing Board is required to approve the plan prior to submission.

REASONS FOR LATENESS

40. Additional consultation was required prior to the finalisation of the report and it was not possible to complete this process in time for the deadline of the main agenda despatch.

BACKGROUND DOCUMENTS

Background Papers	Held At	Contact
Better Care Fund documentation (including BCF planning guidance)	160 Tooley Street SE1 2QH	Adrian Ward Programme Manager Partnership Commissioning Team 020 7525 3345

APPENDICES

No.	Title
Appendix 1	Integration and Better Care Fund (BCF) Plan – narrative template
Appendix 2	Better Care Fund – Finance and Activity template

AUDIT TRAIL

Lead Officers	Caroline Gilmartin, Director of Integrated Commissioning, NHS Southwark CCG Genette Laws, Director of Commissioning, Southwark Council	
Report Author	Gillian Branford, Assistant Director Partnership Commissioning	
Version	Final	
Dated	31 Aug 2017	
Key Decision?	No	
CONSULTATION WITH OTHER OFFICERS / DIRECTORATES / CABINET MEMBER		
Officer Title	Comments Sought	Comments Included
Director of Law and Democracy	Yes	Yes
Strategic Director of Finance and Governance	Yes	Yes
Cabinet Member	No	No
Date final report sent to Constitutional Team		5 September 2017